

A **M**ERICAN **P**ROBATION AND **P**AROLE **A**SSOCIATION

PERSPECTIVES

NEWS AND NOTES OF INTEREST TO PROBATION AND PAROLE PERSONNEL

BERTIS H. SELLERS, President

JOHN R. ACKERMANN, Editor

Vol. 1 No. 1

January 1976

LOUISVILLE, KENTUCKY: BIRTHPLACE OF THE AMERICAN PROBATION AND PAROLE ASSOCIATION

On the afternoon of August 19, 1975, a small task force of probation and parole personnel outlined their recommendations for development of the American Probation and Parole Association to members of the American Correctional Association Ad Hoc Committee on Probation. In addition, copies of a proposed constitution were distributed to the members in order that they might review the document and make recommendations for its improvement. This was accomplished, the constitution was adopted, and a slate of officers was selected. Since the constitution provided for a Board of Directors (consisting of 24 members, plus a chairman) to represent all regions and territories of the United States, the Ad Hoc Committee on Probation also nominated and voted for the first Board of Directors (Of the 24 positions on the Board, 19 were filled at that time.). The following officers and Members of the Board were installed, and they currently serve the new American Probation and Parole Association:

President

Bertis H. Sellers, Director,
Manpower Development and Training,
North Carolina Department of
Correction (Adult Probation/Parole),
Raleigh, North Carolina 27603

First Vice-President

John R. Ackermann, Training Director,
Suffolk County Probation Department,
Yaphank, New York 11980

Second Vice-President

John C. Maloney, Director of Education
and Training, South Carolina Probation
Parole and Pardon Board, Columbia,
South Carolina 29211

Secretary/Treasurer

Frank Bright, Director of Program
Services, North Carolina Department
of Correction, Adult Probation and
Parole Division, Raleigh,
North Carolina 27603

Chairman of the Board

Edwin H. Garrison, State
Probation Administrator, State
of Nebraska, Box 94652, Lincoln,
Nebraska 68509

Members of the Board

Region 1 (Maine, New Hampshire,
Vermont, Mass., Rhode
Island, Connecticut)

C. Eliot Sands, Commissioner,
Massachusetts Office of Proba-
tion, New Courthouse, Boston,
Massachusetts 02108

Region 2 (New York, Puerto Rico,
Virgin Islands)

Robert F. Sullivan, Director of
Probation, Division of Probation
Tower Plaza, Empire State Plaza,
Albany, New York 12223

Edward N. Draffin, Deputy
Director, Suffolk County Proba-
tion Department, Box 188,
Yaphank, New York 11980

Region 3 (Pennsylvania, Delaware,
New Jersey)

Fred D. Fant, Assistant Director
for Probation, Administrative
Office of the Courts, 447
Bellevue Avenue, Trenton,
New Jersey 08618

Region 4 (West Virginia, Virginia,
North Carolina, Maryland,
District of Columbia)

Wayne Jackson, Chief
Division of Probation,
Administrative Office of the
U.S. Courts, Supreme Court
Building, Washington, D.C. 20544

Anthony C. Gaudio, Director
Department of Correction,
Division of Probation and Parole,
6767 Forest Hills Avenue,
Richmond, Virginia 23225

Region 5 (Tennessee, Alabama,
Georgia, S. Carolina,
Florida, Mississippi)

T. Jerry Norton, Supervisor,
Probation and Parole Board,
South Carolina Probation, Parole
and Pardon Board, Box 11368,
Columbia, South Carolina 29211

Elmo Graves, District Supervisor
Alabama Board of Pardons and
Paroles, 654 Administration
Building, Montgomery,
Alabama 36101

Region 6 (Kentucky, Ohio,
Michigan)

James L. Hurd, Chief U.S.
Probation Officer, 400 U.S.
Courthouse, Louisville,
Kentucky, 40202

Gerald Wilson, Director of
Training, Division of Probation
and Parole, 209 St. Clair
Frankfort, Kentucky 40601

Region 7 (Wisconsin, Illinois,
Indiana)

Ira Carr, Jr., U.S. Probation
Officer, U.S. Courthouse,
Indianapolis, Indiana 46204

Region 8 (North Dakota, South
Dakota, Nebraska,
Minnesota, Iowa)

John Walton, Administrator,
Probation and Parole Administration,
Lucas State Office
Building, Des Moines,
Iowa 50322

Region 9 (Missouri, Arkansas,
Kansas, Oklahoma)

Gail D. Hughes, Chief State
Supervisor, Missouri Board
of Probation and Parole,
P.O. Box 267, Jefferson
City, Missouri 65101

Anthony Johnson, U.S. Probation
Officer, 253 U.S.
Courthouse, Kansas City,
Missouri 64106

Region 10 (Louisiana, Texas, New
Mexico, Arizona, Panama
Canal Zone)

Robert E. Keldgord, Chief
Pima County Probation
Department, 155 E. Alameda
Street, Tucson, Arizona 85701

Jalene Jones, Deputy Probation
Officer, Room B-7, Courthouse,
San Angelo, Texas 76901

Region 11 (Montana, Idaho, Wyoming,
Utah, Colorado)

Marcella C. Rapp, Probation
Officer, Adult Probation
Division, 18th Judicial
District, 5657 S. Spotswood
Street, Littleton,
Colorado 80120

Keith A. Koenning, U.S.
Probation Officer, 123 U.S.
Courthouse, Denver,
Colorado 80202

Region 12 (California, Nevada,
Oregon, Washington,
Alaska, Hawaii, Guam,
American Samoa)

Walter Evans, Chief U.S.
Probation Officer, U.S.
Courthouse, Box 350, Portland,
Oregon 97207

Organizational Structure

The American Probation and Parole Association was designed to provide services to probation and parole personnel at both line and administrative levels. The Association has also been designed to provide the practices of probation and parole with an exclusive nationwide voice and, to facilitate this end, the constitution divides the United States and territories into twelve regions (see first three pages of newsletter). In addition to the Board of Directors, the constitution provides for a number of standing and special committees. The following chairpersons were appointed to these committees by President Sellers:

Membership Committee

Edwin H. Garrison, State
Probation Administrator,
Lincoln, Nebraska 68509

Finance Committee

Edward N. Draffin, Deputy
Director, Suffolk County
Probation Department,
Yaphank, New York 11980

Professional Practice Committee

Melvin Wallace, Professor,
Criminal Justice Program,
State University of New
York (Utica/Rome), Utica,
New York 13502

Publications Committee

John R. Ackermann,
PERSPECTIVES Editor,
Box 330, Mattituck,
New York 11952

Research and Development Committee

Scotia Knouff, Director of
Staff Development, Nassau
County Probation Department
Mineola, New York 11501

Legislative Committee

James B. Merritt, Director
of Training, Probation and
Parole Division, Raleigh,
North Carolina 27603

Organization Liaison Committee

C. Eliot Sands, Commissioner
of Probation, New Courthouse
Boston, Massachusetts 02108

Historical

At the present time, many correctional personnel are affiliated with appropriate national or international organizations (e.g. American Association of Wardens and Superintendents, International Halfway House Association, National Jail Association, etc.). Unfortunately, however, opportunities for local

and state probation/parole officers to affiliate with a national organization of their own were nonexistent from 1960 to 1975. It is to be noted that a National Probation and Parole Association, created in 1947, served the interests and needs of probation and parole personnel until 1960 when, due to major policy changes, the Association altered its focus and priorities. The former organization is presently known as the National Council on Crime and Delinquency.

Although U.S. Probation Officers are represented by their own organization, and many probation and parole officers belong to local associations, a significant number of practitioners cited the need for unity in our field. Consequently, at the 104th Congress of Correction in Houston, Texas (August 1974), the Chairman of the American Correctional Association Ad Hoc Committee on Probation entertained a motion to charge selected members of the Committee with the responsibility of developing a proposed constitution for a new American Probation and Parole Association. The motion was carried, and a small task force was created for this purpose. During the ensuing year, the task force completed their work on the constitution and, as already noted, this document was adopted and the Association was conceived on August 19, 1975.

REFLECTIONS ON WALTER DUNBAR: A MEMORIAL

By John R. Ackermann
PERSPECTIVES Editor



WALTER DUNBAR

It is never a pleasant task to write a memorial column on behalf of a departed friend and colleague, particularly when that colleague was one of corrections' most progressive, productive and dedicated leaders. Nevertheless, in this our inaugural issue of the PERSPECTIVES Newsletter, your editor has included this special tribute to Walter Dunbar, a key figure in the creation of the American Probation and Parole Association and, until his death, a member of our Board of Directors. Mr. Dunbar died suddenly of a heart attack at his home in Guilderland, New York, on September 28, 1975.

Walter Dunbar had devoted the major portion of his life to the correctional field. Born in Bakersfield, California, he commenced work in the correctional field at the California Institution for Men, Chino, California, in 1941. Except for a four year tour of duty with the United States Navy, he remained with the California system of corrections until 1967 during which time he served as a personnel training officer, associate warden at San Quentin, deputy director of the Department of Correction and, finally, Director of the California Department of Correction.

In 1967, President Lyndon B. Johnson appointed Mr. Dunbar as Chairman of the United States Parole Board. He served in this capacity until 1971, when he entered the New York State Department of Correctional Services as executive deputy commissioner. Governor Rockefeller appointed him to New York State's top probation post, State Director of Probation, in June 1973.

During his long career, Walter Dunbar served in virtually all areas of correctional practice, and he will be remembered for his many substantial contributions. Among others, he fostered the development of the concept of correctional accreditation and, as New York State's chief probation manager, he provided the necessary leadership and guidance to promulgate a comprehensive Manual of Probation Goals and Standards. Walter Dunbar will also be remembered for his zealous efforts to promote professionalism in the correctional field, primarily through his active role in the American Correctional Association, the largest association of its kind in the United States. He was president of that organization in 1966-1967 and, at the most recent Congress of Correction in Louisville, Kentucky, he was the recipient of the American Correctional Association's highest award, the coveted E. R. Cass Correctional Achievement Award.

To be sure, the field of corrections has lost one of its most capable administrators. Yet, although we are saddened by the loss of this great correctional leader, it is comforting to know that he was able to realize, in large measure, the "fruits of his labor." His numerous contributions have made their mark and will have a profound influence in the field for years to come. Yes, Walter Dunbar has departed, but he will truly be remembered as a "Dean of Corrections."

PRESIDENT'S MESSAGE

By: Bertis H. Sellers

Our Association is now five months old and, although we are still a very young organization, I am confident that 1976 will be a year of accomplishments. In my recent progress report to the membership, dated November 28, 1975, I was pleased to report that a number of important developmental tasks had been completed on behalf of the Association. Now, in the initial issue of your newsletter, PERSPECTIVES, it is a pleasure for me to outline some of our plans for the future.

The concept of a national probation and parole organization is not new and, as already noted in this issue, such an association (National Probation and Parole Association) existed at one time. The American Probation and Parole Association, however, is new, not only in name, but also in terms of its focus and mission. Our Association emerged to fill a pressing need, namely, to provide the means through which probation and parole personnel

from all jurisdictions could coordinate their efforts and serve together as a team. The need for such collaborative efforts is well documented. With prison populations on the rise once again, the nation's probation and parole systems will be asked to supervise and reintegrate an even greater portion of the offender population. In many states, the number of probationers and parolees under active supervision already far exceeds the number of inmates in all their prisons, reformatories, halfway houses, training schools, and other correctional facilities combined. Yet, as probation and parole caseloads increase, many agencies are hampered in their efforts to provide necessary services due to mounting fiscal problems. This situation is further complicated by the greater range of ancillary services which our agencies are now required to provide in numerous communities throughout the United States. As a result of these factors, all of us are being asked to make more effective and efficient use of our resources and, to assist in these efforts, the American Probation and Parole Association is committed to the development of knowledge, skills, resources and legislation which will improve the practices of probation and parole.

Our Board of Directors will hold their second meeting at the Chase-Park Plaza Hotel in St. Louis on February 18, 1976. At that time, plans for implementation of several new services will be made, including an annual conference, a legislative program, a clearing house for the receipt and dissemination of information, and an improved public relations program. Further, our committee chairpersons will make their initial reports and recommendations, and your President will outline plans for our 1976 membership drive. Arrangements will also be made to expand our newsletter, and a number of proposals to establish a professional journal of our own will be reviewed. Last, but certainly not least, we will review and take appropriate action on all individual proposals submitted by members of the Association.

I am hopeful that 1976 will prove to be a challenging and rewarding year for all of us. Needless to say, the extent to which our new Association can grow and meet its objectives is dependent, in part, upon the willingness of our members to provide support for, and participate in, our new programs. As your President, I will make every effort to further the Association's goals and objectives and, with your help, I am sure that we will be able to enhance the professional status of probation and parole personnel throughout the nation.

INTERNATIONAL PROBATION ORGANIZATION

At our first meeting of the Board of Directors, a Special Agency Liaison Committee was established so that the Association could open up lines of communication with a number of organizations in both the private and public sectors. President Sellers

appointed C. Eliot Sands as Chairman of this committee because of his commitment to, and prior service with, a number of key organizations, including the American Correctional Association and the International Probation Organization (INTERPRO).

Mr. Sands is a member of the International Probation Organization (INTERPRO), and he attended their first International Probation Conference in Fredericton, New Brunswick, in May 1975. At that time, Mr. Sands became acquainted with a number of the officers, including the President and Secretary. The organization's Secretary, Mr. Frank Forestell, is a member of the American Probation and Parole Association, and he was present in Louisville last year to meet with our new officers. Mr. Sands and Mr. Forestell have already opened up lines of communication between the two organizations and, as a result, we are confident that A.P.P.A. and INTERPRO will be able to join forces in order to promote progressive probation and parole practices at the national and international levels.

Historical

The International Probation Organization is relatively new, and its roots can be traced to the Fifth International Criminological Congress held in Montreal in 1965. That year, a small number of probation and parole officers at the Congress decided to pool their efforts in hopes of establishing an international voice for probation and parole personnel throughout the world. Recognizing that the practices of probation and parole were on the threshold of a profession, it was agreed that efforts should be made to establish an international association, and a ten-man organizing committee was formed for this purpose. The committee developed a constitution, and the chairman outlined a series of procedures to create the new organization -- the first of its kind in the world.

In 1968, the International Probation Organization was duly incorporated under the Canada Corporations Act with the kind assistance of Mr. George Street, then Chairman of the Canadian Parole Board, and Mr. George Koz of the Commonwealth of Canada Solicitor General's Office. Despite the loss of several key members, the Organization has experienced slow but steady growth.

First International Probation Conference

In May 1965, probation and parole practitioners from various jurisdictions throughout the United States and Canada assembled on the campus of the University of New Brunswick in Fredericton, New Brunswick, to participate in a unique event -- The First International Probation Conference. The program commenced on May 1, 1975 with an official reception and banquet and, thereafter, the conference schedule included individual presentations by key criminal justice personnel, discussion groups, panels, and fellowship meetings. Some of the guest speakers were Dr. J. W. Mohr, Commissioner, Canadian Law Reform Commission; C. Eliot Sands,

Commissioner of Probation, Commonwealth of Massachusetts; Judge G. Bertrand, National Parole Board of Canada; Lloyd DeWalt, Chief, Manitoba Probation Service; George Henshaw, Director of Interstate Services, Pennsylvania Probation and Parole Commission; and the Honorable Frank P. Miller, Canadian Coordinator, Fifth United Nations Congress on Prevention of Crime. A special feature of the conference schedule was the evening social hour which promoted communication among attendees. It should be noted that one of the principal objectives of the conference was to provide the means through which probation and parole practitioners could exchange ideas and discuss problems of mutual interest.

The First International Probation Conference came to a close at 12 Noon on Sunday, May 4, 1975. Delegates who were interviewed by the PERSPECTIVES Editor indicated that the conference had been an inspiring, educational and milestone event. Distinguished guests and principal speakers were interviewed by staff writers and correspondents from various local and national newspapers.

Recent Developments (INTERPRO)

Due to the success of their first international program, officers of the International Probation Organization are making plans to hold a Second International Probation Conference. A recent contact with their executive board revealed, however, that further study will be necessary before a definite date and site can be selected. Frank Forestell, INTERPRO Secretary, is hopeful that the proposed event can be conducted in Boston, Massachusetts, in conjunction with the United States Bicentennial Celebration.

Our latest communication from the President of the International Probation Organization pledges support of the new American Probation and Parole Association. Moreover, both organizations recently exchanged "official greetings" and, in doing so, an atmosphere of mutual understanding was created.

LEGISLATION

In 1975, a number of federal bills dealing with corrections were introduced at the 94th Congress. Of particular importance, however, was Senate Bill 460, introduced by Senator Jacob Javits, New York, on January 28, 1975. Known as the "Criminal Justice Professions Development Act of 1975," this Bill would add Part J to the Omnibus Crime Control and Safe Streets Act of 1968 in order to provide funds (35 million) to establish, staff and operate "regional crime and delinquency centers" in various parts of the United States. Part J, Section 671, defines the term "crime and delinquency center" as a private or public nonprofit agency, organization, or institution which functions as:

- (A) a training institution for students and practitioners of criminal justice;

- (B) a centralized channel for the recruitment of criminal justice personnel in conjunction with Federal, State, and local criminal justice agencies;
- (C) a consultation center for criminal justice agencies and relevant professional schools; and
- (D) a research center for basic and applied studies in criminal justice.

Recognizing that there is a paucity of qualified personnel in our local, state and federal correctional agencies, this Bill seeks to alleviate the crisis by allocating funds to improve and expand personnel recruitment programs at all levels of government, to create special regional facilities (crime and delinquency centers) which will foster the development of appropriate training and educational programs in correctional administration and related curricula, and to establish a National Advisory Council on Criminal Justice Professions Development. The aforementioned Council would be required to review and evaluate all programs and operations outlined above, and the Chairman would report all findings and recommendations to the United States Attorney General.

Current Status of Senate Bill 460

Just prior to completion of this newsletter, the PERSPECTIVES Editor contacted the office of Senator Jacob Javits and learned that Senate Bill 460 is still pending in the Judiciary Committee. There has been little action on the Bill recently although we understand that there had been a good deal of controversy last year. The U.S. Department of Justice is apparently opposed to S. 460 since their spokesmen believe that the Bill duplicates current L. E. A. A. efforts.

Editor's Note: Our Association is interested in your concerns for appropriate legislative action at the federal, state or local levels. Therefore, the Chairman of our Legislative Committee welcomes position statements and opinions from members of the Association regarding recently introduced bills or existing laws. The Chairman may be reached at the following address:

Mr. James B. Merritt, Training Director
North Carolina Department of Correction
Adult Probation and Parole Division
831 West Morgan Street
Raleigh, North Carolina 27603

DIFFERENTIAL PROBATION AND PAROLE SUPERVISION

During the 1960's, a number of studies revealed that

recidivism rates could not be substantially reduced merely by lowering the size of probation and parole caseloads* As a result, many probation and parole jurisdictions are currently experimenting with a variety of differential supervision systems which seek to classify probationers and parolees into appropriate levels of supervision in accordance with their backgrounds and particular needs. Further, a number of jurisdictions have integrated their differential supervision programs with other progressive caseload management techniques. The South Carolina Probation, Parole, and Pardon Board, for example, conducted an intensive caseload management training program to equip probation/parole officers with the knowledge and skills to:

1. utilize tested probation and parole prediction tables;
2. employ specialized interviewing skills in conjunction with the different levels of supervision;
3. make effective use of the case record as a treatment tool; and
4. identify and make systematic use of appropriate community resources.

For further details about the above noted caseload management training program, contact John C. Maloney, Director of Education and Training, South Carolina Probation, Parole and Pardon Board, P.O. Box 11368, Capital Station, Columbia, South Carolina 29211.

CONFERENCES, INSTITUTES AND WORKSHOPS

"Two Hundred Years of Criminal Justice: Challenges for the Future" is the theme for the Third Annual Conference of the Western Division, American Society of Criminology. Among other issues, the program includes panels and workshops dealing with criminological theory, the future of the rehabilitative ideal, the status of female prisoners, and multi-media reflections on crime. The conference will take place in San Diego, California, from February 12 to 14, 1976. For additional details, contact Ivar Paur, Criminal Justice Office, San Diego State University, San Diego, California 92182.

"Improving Correctional Personnel Management" is the title of the skill-building workshop which is to be cosponsored by the American Correctional Association and the National Civil Service League from February 25 to February 27, 1976 in San Diego, California. The workshop has been designed to furnish participants with the latest information on affirmative action, methods of performance evaluation and testing and selection procedures. A certificate for successful completion of the training program will be issued. For complete information, contact Curtis M. Graves at the National Civil Service League, 917 15 Street, N.W., Washington, D.C. 20005.

* For a detailed analysis of probation and parole caseload studies see Nora Klapmuts, "Community Alternatives to Prison, " Crime & Delinquency Literature, June 1973, pp. 305 - 337.

The Third National Conference on Juvenile Justice, sponsored by the National Council of Juvenile Court Judges and the National District Attorneys' Association, will be conducted on February 1 - 5, 1976 in San Francisco, and March 14 - 18, 1976 in New Orleans. These programs will focus on juvenile justice standards and goals, plea bargaining, diversion, and the role of the public defender in the juvenile and family court. For further information, contact Martha Randick, National District Attorneys' Association, 211 East Chicago Avenue, Suite 1515, Chicago, Illinois 60611.

"76 -- The Fight for Interdependence" is the theme for the 23rd National Institute on Crime and Delinquency which will take place at the Concord Hotel, Kiamesha Lake, New York, from June 13 to June 16, 1976. This conference will focus on the relationship of citizen action programs to the criminal and juvenile justice systems. Additional details may be obtained from Milton Luger, first Assistant Administrator, Office of Juvenile Justice and Delinquency Prevention, Law Enforcement Assistance Administration, U.S. Department of Justice, Washington, D.C. 20531

SPECIAL ACKNOWLEDGEMENT

We are indeed grateful to Professor Mel Wallace, Chairman of our Professional Practice Committee for his splendid cooperation and assistance with the newsletter. Professor Wallace was kind enough to arrange for the reproduction and distribution of the newsletter at the facilities of the State University of New York at Utica/Rome.

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AMERICAN PROBATION AND PAROLE ASSOCIATION

2104 OTIS STREET
DURHAM, NORTH CAROLINA 27707

MEMBERSHIP APPLICATION

Name of Applicant: _____
(Please print or type)

Mailing Address: _____
(Street Address)

(City of Village) (State) (Zip)

Employer/School: _____

Address for Above: * _____

Your Current Title: _____

Your Sponsor: _____
(Your sponsor must be a member in good standing)

Sponsor's Address: _____

*NOTE: If you are not presently employed in a probation or parole agency, please outline the basis for your application on the reverse side.

MEMBERSHIP CATEGORIES AND BENEFITS

Candidates may apply for membership in either the "Active" or "Associate" categories, depending on their employment status and professional interests. All applications for membership in the Association must be approved by the Membership Committee. Dues are \$5.00 annually. A check or money order in the specified amount must accompany the completed application form.

I hereby submit my application for membership in the American Probation and Parole Association as follows:

Place a check mark in the appropriate membership category below.

_____ **ACTIVE:** This type of membership is available to all candidates who are presently employed at the probation or parole officer level (including special staff positions, as well as supervisory and administrative personnel) on a full-time salaried basis. They may hold elective office, vote on Association matters and receive all literature and benefits.

_____ **ASSOCIATE:** This type of membership is available to all candidates who are interested in, and concerned about, the study and practice of sound probation/parole principles. Associate Members are entitled to receive all Association literature and services, but may not vote or hold elective office.

SIGNATURE: _____ DATE: _____ 19 _____

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3